# Municipal Board KHETRI

Financial Statements and Independent Auditors reports

FY 2014-15

Prepared By:

Audited By : KRA & CO.

## **Table of Contents**

S.No.	Contents	Page No.
1.	Independent Auditors' Report	3
2.	Balance Sheet	47
3.	Income & Expenditure Statement	49
4.	Statement of Cash Flows	50
5.	Schedule to the Financial Statements	52
6.	Basis of Accounting and Accounting Policy	60
7.	Trial Balance	64
8.	Ledgers	76



To, EO, Khetri

We have audited the accompanying financial statements of MUNICIPAL BOARD, Khetri (Jhunjhunu), which comprise the Balance Sheet as at March 31, 2015, the Income and Expenditure Account and Cash Flow Statement for the year then ended, and a summary of significant accounting policies and other explanatory information.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation of these financial statements that give a true and fair view of the financial position, financial performance and cash flows of the ULB in accordance with the Rajasthan Municipal Accounts Manual. This responsibility includes the design, implementation and maintenance of internal control relevant to the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with the Standards on Auditing issued by the Institute of Chartered Accountants of India. Those Standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the ULB's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the ULB's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of the accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

In our opinion and to the best of our information and according to the explanations given to us, the financial statements give a true and fair view in conformity with the Rajasthan Municipal Accounts Manual Subject to the Matters specified from Annexure-1 to Annexure-14:-

a) in the case of the Balance Sheet, of the state of affairs of the ULB as at March 31, 2015

 b) in the case of the Income and Expenditure Account, of the surplus/ deficit for the year ended on that date; and

 c) in the case of the Cash Flow Statement, of the cash flows for the year ended on that date. We further report that:

 a) we have obtained all the information and explanations which to the best of our knowledge and belief were necessary for the purpose of our audit;

b) in our opinion proper books of account as required by law have been kept by the ULB so far as appears from our examination of those books;

 c) the Balance Sheet, Income and Expenditure Account, and Cash Flow Statement dealt with by this Report are in agreement with the books of account;

d) in our opinion, the Balance Sheet, Income and Expenditure Account, and Cash Flow Statement comply with the Rajasthan Municipal Accounts Manual;

For KRA & CO..

Chartered Accountants FRN: 020266N

(Rajat Goyal)

(Partner)

M.No.503150

Place: Khetri Date 09/08/2016

S.No	Additional Matters	Audit Observation
1	Whether all sums due to and received by the Municipality have been brought to account and have been appropriately classified; and Major issue identified in the accounting system and any discrepancies identified.	Annexure-1
2	Whether all grants sanctioned or received by the Municipality during the year, have been accounted properly, and where any deduction is made out of such grants towards any dues of the Municipality whether such deductions have been properly accounted;	Annexure-2
3	Whether any Earmarked Funds have been created as per the provision of any statute and, if so, whether such Earmarked Funds have been utilized for the purposes for which they were created;	Annexure-3
4	Whether the Municipality is maintaining proper records showing full particulars, including quantitative details and situation of fixed assets; whether these fixed assets have been physically verified at reasonable intervals; whether any material discrepancies were noticed on such verification and if so, whether the same has been properly dealt with in the books of account;	Annexure-4
5	Whether in case of leasehold property given by the municipality, whether lease rentals are collected regularly by the Municipality and that the lease agreements are renewed after their expiry;	Annexure-5
6	Whether physical verification has been conducted by the Municipality at reasonable intervals in respect of stores; Whether the procedures of physical verification of stores followed by the Municipality are reasonable and adequate if not, state the inadequacies in such procedures; Whether any material discrepancies have been noticed on physical verification of stores as compared to stores	Annexure-6

	records, and if so, whether the same have been properly dealt with in the books of account;	
7	Whether the parties to whom loans or advances have been given by the Municipality are repaying the principal amounts as stipulated and are also regular in payment of the interest and if not, whether reasonable steps have been taken by the Municipality for recovery of the principal and interest;	
8	Whether advances given to municipal employees and interest thereon are being regularly recovered:	- Contraction
9	Whether there exists an adequate internal control procedure for the purchase of stores, fixed assets and services	Annexure-9
10	Whether there exists an adequate internal control procedure for the contracting of works and projects, periodic inspections and measurements, quality checks and payments there for	Annexure-10
11	Whether the Municipality is regular in depositing statutory dues including tax deducted at source, works contract tax, cess payable to the Government, ESI, PF etc., and if not, the nature and cause of such delay and the amount not deposited;	Annexure-11
12	Whether any personal expenses have been charged to the Municipality's accounts; if so, the details thereof;	Annexure-12
13	Whether the books and registers specified under the Rajasthan Municipal Accounts Manual and other applicable acts and rules have been properly maintained; whether Bank Reconciliation statements have been properly prepared for all the bank accounts of the Municipality;	Annexure-13
4	Whether the year-end and reconciliation procedures have been carried out;	Annexure-14

## Annexure-1

All sums due to and received by the Municipality have been brought to account and have been appropriately classified subject to following:

- The ULB, during the financial year, has not taken quality test report from the Contractors for the work done by them.
- The Contractors have done the work more than to specified in the G-Schedule and Accounts Department has paid whole amount without approval of Board for excess work.
- For the payment of revenue expenditure and capital expenditure, Approx 90% voucher has not been journalized before the payment.
- There is neither Urban Development Tax assessment for the FY 2014-15. Nor other revenue assessment during the FY 2014-15. Therefore no tax or revenue income has been accrued for the FY 2014-15 at end of Financial Year.
- Statement of Outstanding liabilities in the Form GEN-28 is not prepared. Therefore the double entry accounting has no conformity with Accrual Concept.
- During the FY 2014-15 the earnest money forfeited is not considered as income of ULB.
   The Journal voucher should be prepared for this.
- It has been noted following issue regarding fixed assets in the audit process
   Opening Balance of Fixed Assets has not been taken in the Financial Statement of
   Nagar palika Khetri. Therefore fixed assets of ULB not present actual position of
   Assets.
- The opening balance in Loans and Advances given to Employees was Rs. 562850.00 Neither adjustment has been made against expenses nor returned to the ULB during the year.
- 9. The revenue expenditure occurred out of 13\* Finance Commission has been written off by debiting in the ledger of 13\* Finance Commission. The amount used for revenue expenditure out of Grants should be transfer from liabilities (320) to Revenue Grants (160). The expenditure should not be written off directly, it is not represent right picture of income and expenditure.



10. There is Difference in Cash Book account in the Balance sheet. The reason of this account is the totaling error in the manual cash book. It has been advised to Accounts Department to make such correction or reversal entries in the Cash Book in the current date, So, Difference in Cash Book account account can arrived at Nil.

#### Annexure-2

All grants sanctioned or received by the Municipality during the year, have been accounted properly, and where any deduction is made out of such grants towards any dues of the Municipality and such deductions have been properly accounted subject to following:

- The ULB has accounted Grant received and usage their of under the Double entry accounting system but The ULB has not prepared register for the Grant in the format Mentioned FORM; G-1
- 2. There is no usage certificate or grants register available with the ULB
  - -S.J.S.R.Y.
  - -BPL Sarce & Blankent
  - -Pannadhay Yojna
  - -BPL CM Housing scheme
  - -Nirbhand Yojana

### Annexure- 3

Whether any Earmarked Funds have been created as per the provision of any statute and, if so, whether such Earmarked Funds have been utilized for the purposes for which they were created.

Comment: Yes earmarked funds have been created by the ULB and Earmarked Funds have been utilized for the purposes for which they were created



Whether the Municipality is maintaining proper records showing full particulars, including quantitative details and situation of fixed assets; whether these fixed assets have been physically verified at reasonable intervals; whether any material discrepancies were noticed on such verification and if so, whether the same has been properly dealt with in the books of account;

Comment: The ULB is maintaining the register of Fixed assets but not as per format specified in the Form GEN-30 and GEN-31. There is no physical verification of fixed assets has been carried by the ULB, even once in the whole financial year

It has been suggested to ULB that the ULB should prepared Fixed Assets Register in the Format prescribed and Physical verification of these Fixed Assets should be carried once in the financial year.

#### Annexure-5

Whether in case of leasehold property given by the municipality, whether lease rentals are collected regularly by the Municipality and that the lease agreements are renewed after their expiry.

Comment: No detail has been provided by the ULB

During the Audit process it has been observed that Shops are given on lease but The lease rental has not been collected regularly.

#### Annexure-6

Whether physical verification has been conducted by the Municipality at reasonable intervals in respect of stores; Whether the procedures of physical verification of stores followed by the Municipality are reasonable and adequate if not, state the inadequacies in such procedures;

Whether any material discrepancies have been noticed on physical verification of stores as compared to stores records, and if so, whether the same have been properly dealt with in the books of account;

Comment: The ULB is maintaining the register of Stores. But there is no physical verification of stores has been carried by the ULB, even once in the whole financial year

It has been suggested to ULB that the ULB should prepared Store Register and Documentations in the Format prescribed (ST-1, ST-2 and ST-3) and Physical verification of these Stores should be carried once in the financial year in the presence of the auditor.

#### Annexure-7



Whether the parties to whom loans or advances have been given by the Municipality are repaying the principal amounts as stipulated and are also regular in payment of the interest and if not, whether reasonable steps have been taken by the Municipality for recovery of the principal and interest;

Comment: There was opening balance of Rs.182500 Loan and Advances to others on dated 01.04.2013. No Loan and advances were given to others during the FY 2014-15. The type of this Loan was Anudan Loan under SJSRY Scheme. During the year, there was recovery of Principal of Rs.60000.00 and No recovery of Interest on Loan and Advances given to others.

#### Annexure-8

Whether advances given to municipal employees and interest thereon are being regularly recovered;

Comment: No loan and advances given to employees during the FY 2014-15. There was opening Balance of Rs. 562850/- given to employees from dated 01/04/2013 but during the year there was recovery of Principal of Rs. 10000.00 only and no recovery of Interest on such loans.

Annexure-9



Whether there exists an adequate internal control procedure for the purchase of stores, fixed assets and services

Subject Matters of Internal Controls	INTERNAL CONTROL	AUDITORS COMMENT
Stores	The Head of the Accounts Department shall ensure budget availability with respect to the expenditure incurred at the time of accruing of the expenditure i.e. Budget monitoring shall be on accrual basis rather than payment basis.	department ensures the budget availability. But
	The Head of the Accounts Department shall ensure that all the purchase bills/invoices were journalized before release of the payments.	No Such procedure is exists
	At the end of the financial year, the Stores- in-charge, the Head of the Accounts Department and the Director Local Fund Audit shall physically verify the stock lying in stores and compare it with the stock as per the book records and in case of any difference, appropriate remedial steps as prescribed by the LB shall be taken.	At the end of every Financial year No Physical verification has been carried out.
	The Stores-in-charge shall ensure availability of adequate budget allocation before procuring any material, after considering all commitments made against the budget allocation.	The Store-in-charge has no such procedure of budget allocation.

At the time of issue of any material to the No Internal Control exists. Departments, the Stores-in-charge shall ensure that there is an adequate budget provision in respect of that department. The Head of the Accounts Department Yes, Internal Control exists shall ensure that all the dues recoverable including advance provided to supplier ULB does has been recovered before making the make final payment to the supplier. Further, it payment to suppliers before should be ensured that only net amount materials actually received. has been paid to the supplier, as may be applicable to the materials actually received or accepted. Before releasing payment to the The Head of accounts supplier, the Head of the Accounts department verify the store Department shall ensure that register maintained by the material received is recorded in the Stores Ledger. Further, it shall be Store-in-charge only. No ensured that the Payment Order provides other steps have been taken reference to the Stores Ledger where the for checking of whether entry for receipt of material is recorded. Material Physically In addition, at the time of payment to received or not. Suppliers/contractors and any other creditors it shall be ensured that no amount is due from them, which may be adjusted before payment. The Stores-in-charge shall ensure that No such type of entries materials in respect of which bills have found in the Stores register. been received but have not been forwarded to the Accounts Department All bills has been forwarded are stated separately in the Statement of to Accounts department as Closing Stock (Form ST - 3). and when material received. The Head of the Accounts Department No Accounts department

	shall ensure that the 'Purchase of Materials' account has been reconciled at the period and the balance has become nil on accounting of stock entries for the closing stock(on the basis of Statement of Closing Stock in Form ST-3) and consumption of stores.	ronows this procedure.
	Also the Head of Accounts Department shall ensure that the balance in the 'Opening Stock' account has become nil at the period end on accounting of stock entries and consumption based on the closing stocks.	No Accounts department follows this procedure.
Employee Related Transactio ns	Separate Pay Bills shall be prepared by each DDO and Head of department or other officer of the LB designated by him.	Yes, Separate pay bill has been prepared for each DDO
	Consolidation of Pay Bills of DDO shall be made Department wise and Department bills are consolidated for ascertainment of LB level information.	Yes, Consolidation of Pay Bills of DDO has been made Department wise
	Consolidated pay bill summary shall be checked with previous month for ensuring all DDO and departments bills are included.  A monthly reconciliation shall be carried	Yes, Consolidated pay bill summary has been checked with previous month
	out by the Head of the Accounts Department and the Head of Establishment Department or other officer of LB designated by the Head of the department in respect of loans and advances outstanding between the balances in the Ledger Accounts maintained at the Accounts Department and the Register of Employee Advances and Register of Loans to	No Reconciliation statement has been prepared



Employees. Further, at the period-end, the Head of the Accounts Department or other offices of LB designated by the Head of the Department shall ensure that accounting entry for recording income in respect of interest accrued on loans provided to employees has been passed. Every month, the Head of the Accounts Yes, Proper System exists. Department or other officer of LB designated by the Head of the Department shall ensure timely remittance of the various deductions made from the employees' salaries in the Pay Bill to the concerned authorities. The Head of the Accounts Department or The ULB has not prepared other officer of LB designated by the Head Functional Expenses of the Department shall ensure that the total Subsidiary Ledger and establishment expenditure incurred and Reconciliation Statement recorded in the Functional Expense Subsidiary Ledger reconciles with the thereof. balance as per the respective Establishment Expense Ledger Account. The Subsidiary Ledger shall record total establishment expenses incurred, including that paid through Pay Bill. Every month, the Head of the Accounts No, The Head of Accounts Department or other officers of the LB Department does not verify designated by him or other officer of LB the deducted amount has designated by the Head of the Department been deposited timely. shall verify that Provident Fund and Pension Fund contribution deducted for the employees on deputation have been deposited with the concerned authorities.



	At every year-end, the Head of the Accounts Department or other officers of the LB designated by him or other officer of LB designated by the Head of the Department shall verify whether interest received or receivable on the provident fund investment is less than the statutory liability for interest payment to employees on their balance in the provident fund reserve account, and if so, ensure that the difference of interest payable is provided for and to that extent amount has been transferred from Main Bank Account to Provident Fund Bank Account.	fund has been maintained.
	The Head of the Accounts Department or other officer of LB designated by the Head of the Department shall ensure that whenever the entries in para 11.7 (b) are passed, the equivalent amount of money in respect of deduction of provident fund contribution is simultaneously transferred from the Main Bank Account to the Provident Fund Bank Account.	Yes, HOD of Accounts verifies this.
Other Revenue Expenditur es	The Head of the Accounts Department shall ensure budget availability with respect to the expenditure incurred at the time of accruing of the expenditure.	Yes, Accounts department ensures the budget availability for the expenditure
	The Head of the Accounts Department shall ensure that all the bills/invoices were journalised before release of the payments	No bills/Invoices are journalized before the payment.

The Head of the Accounts Department shall ensure proper authorisation of Payment Order as per the authorities delegated by the LB.	1 co, 1 dyment orders are by
The Head of the Accounts Department shall ensure that the relevant supporting documents are annexed to the Payment Order submitted by the Department.	Yes, HOD of accounts check the relevant supporting to the Payment order
The Head of the Accounts Department shall ensure appropriate classification both in terms of expenditure head and the period in which the expenditure has been accounted with reference to the nature of the bill and the date of the bill, respectively.	No, There is no system of classification on payment vouchers.
On a quarterly basis, and, also in between, on a random basis, the Head of the Accounts Department shall conduct physical verification of cash in hand held at the various departments and tally it with the departmental records maintained there and thereafter with the Register of Advances (Form GEN-16) maintained at the Accounts Department.	Yes, Accounts department take the Physical Verification of cash time to time.
reference to the departmental Register of	Yes, In the accounts department, this payment control system is exists.



	Department for rectification and resubmission. In addition, at the time of payment to Suppliers/contractors and any other creditors it shall be ensured that no amount is due from them, which may be adjusted before payment.	
	The Head of the Accounts Department shall ensure that a monthly reconciliation of total expenditure incurred and recorded in the Departmental Expense (Administrative Expenses) Subsidiary Ledger is carried out with the total expenditure recorded in several Administrative Expense Ledger Accounts.	No Reconciliation statement and Subsidiary ledger has been prepared.
Fixed Assets	At the time of award of new contract, the concerned department shall ensure the availability of adequate budget allocation after considering all commitments made against that budget allocation before purchasing any new fixed asset.	Yes at the Time of Award of contract concerned department ensure the budget availability.
	The Head of the Accounts Department shall have a system of conducting physical verification of fixed assets throughout the year so that each fixed asset is verified at least once during the year. Any discrepancies with the Fixed Assets Register should be reconciled.	The HOD of Accounts department has no system of physical verification of fixed assets at least once in the year.
	The Head of the Accounts Department shall ensure that the amount set aside in the Asset Replacement Bank Account consequent to depreciation provision made, is utilized only for the purpose of	No Such Procedure is exists.

purchase or acquisition of fixed asset for which depreciation has been provided.	
Before releasing payment to the supplier, the Head of the Accounts Department shall ensure that the fixed assets acquired are recorded in the Register of Immovable Properties. Further, it shall be ensured that the Payment Order provides reference to the Register of Immovable Properties where the entry for receipt of fixed assets is recorded.	C
At the time of computing depreciation provision for the period, the Head of the Accounts Department shall ensure that the accumulated depreciation (including current period's depreciation provision) provided on any fixed asset does not exceed its cost of acquisition.	There is no such system exists.

#### Annexure-10

Internal control procedure for the contracting of works and projects, periodic inspections and measurements, quality checks and payments

Subject Matters of Internal Controls	INTERNAL CONTROL	AUDITORS COMMENT
Public Works	The Public Works Department and the Chief of Accounts Department or any other responsible officer as defined by the applicable Acts, shall ensure the availability	approval from board meeting of Members and



of adequate budget allocation after considering all commitments made against that budget allocation before undertaking any new work, whether being an Original Work or Repairs and Maintenance Work	and HOD of accounts department ensure that Whether budget availability for the such public works are sufficient or not.
A distinction should be maintained between the works of capital nature and revenue nature.	Yes the Accounts department has classified the nature of expenditure.
A quarterly reconciliation of the balance as per the Deposit Register maintained at the Public Works Department shall be carried out with the Deposit Ledger accounts.	No Reconciliation statement has been prepared by the Public works department or accounts department
On the completion of an Original Work, reconciliation should be carried out in respect of the amount expended as shown in the records maintained by the Public Works Department and the capital work-in-progress control ledger account maintained by the Accounts Department.	No Reconciliation statement has been prepared.
On receipt of Summary Statement of Status on Capital Work-in-Progress (Form PW - 1), the Accounts Department shall ensure that total expenditure incurred as stated in the Statement tallies with the cumulative total of several Capital Work-in-Progress Ledger Accounts.	
The Accounts Department shall ensure that the tax deducted at source and works contract	Yes, There is proper system for payment of



tax deducted from the contractor's bill, etc., is deposited with the Government in accordance with the provisions of the relevant Acts.	
At the end of each month, the Accounts  Department shall reconcile the total expenditure as per the Functional Expense (Repairs and Maintenance) Subsidiary Ledger (in form GEN -34) with the total expenditure recorded in the several Repairs and Maintenance Ledger Accounts.	ledger and Subsidiary
Ensure budget availability at the time of approval of the bill.	No, Chief of Accounts Department does not ensure the Budget availability on the Time of payment.
Ensure that all the dues, including liquidated damages/penalties, are recovered from the contractor before making the final payment in respect of any contract.	Yes, Performance quality team reviews the works done by the Contractors before final payment. Accordingly Accounts department recovered the penalties or damages.
Ensure that no amount is due from suppliers/contractors, which may be otherwise adjusted before payment.	Yes, Chief of Accounts department ensure that no advances given or no amount is due before payment.
Ensure that all the bills/invoices of contractors were journalised before release of the payments.	No bills/invoices journalized before payment.

At period-end, the Head of the Accounts shall review the Work Sheets maintained for ascertaining whether any of the capital work in progress qualifies for capitalisation.

#### Annexure-11

Whether the Municipality is regular in depositing statutory dues including tax deducted at source, works contract tax, cess payable to the Government, ESI, PF etc., and if not, the nature and cause of such delay and the amount not deposited.

Comment: All the statutory dues including tax deducted at source, works contract tax, cess payable to the Government, ESI, PF etc. deposited timely except following:-

## However the following expenditure required to be deduct Income Tax, Sale Tax etc. but not deducted:

S.No.	Head of Expenditure	Amount of Expenses	Type of Deduction required	Amount to be Deducted
1.	Advertisement Expenses	845448.00	Income Tax	16909.00
2.	Legal Expenses	80000.00	Income Tax	8000.00
3.	Computer Operator	117600.00	Income Tax	1176.00
4.	Repairing of Street Light	31800.00	Income tax	636.00
5.	Repairing of Street Light	31800.00	Sale tax	954.00

Note: Above expenses are found out by checking based on sampling.



- 2. The following statutory liabilities (Income Tax, Sale Tax etc.) not paid timely:
- a. Royalty deducted from Contractors has not been deposited timely.
- Income Tax deducted from Contractors has not been deposited timely.
- vAT/WCT deducted from Contractors has not been deposited timely.
- d. Labour Cess deducted from Contractors has not been deposited timely.

## 3. Short Payment/Short Deduction

- There is payment of Income tax deducted, at a one time of last months with short payment means Income tax deducted not deposited fully
- There is payment of Sale tax deducted, at a one time of last months with short payment means sale tax deducted not deposited fully
- There is payment of Royalty deducted, at a one time of last months with short payment means Royalty deducted not deposited fully
- There is payment of Labour Cess deducted, at a one time of last months with short payment means Labour Cess deducted not deposited fully
- e. There was excess payment in the General Provdent fund which was deducted.
- There was short payment in Pension fund.

### Annexure-12

Whether any personal expenses have been charged to the Municipality's accounts; if so, the details thereof;

Comment: No Personal expenses have been charged from ULB's accounts.



## Annexure-13

Books and registers specified under the Rajasthan Municipal Accounts Manual and other applicable acts and rules:

S	\$Mime of Record/ Register	Requirements	No of Forms	Auditors Comments
	Cash Book	The Cash Book has two sides, viz., "Receipt" and "Payment". All collections on behalf of the LBs shall be recorded on the "Receipt" side and all payments shall be recorded on the "Payment" side	GEN-1	Yes, Properly maintained by the ULB.
	Journal Book	A non-eash/bank transaction is first recorded in the Journal Book by dividing into its debit and credit aspects, from which a posting is done in the relevant ledger account. Recording of income in respect of Taxes Bills raised, recording of liability on receipt of supplier's bills are examples of transactions, which shall be first recorded in the Journal Book.		Not Maintained by the ULB based or day to day to transaction. In the Double entry Accounting a non- cash/bank transaction is first recorded in the Journal Book.
	Ledgers	Ledgers shall be the book that	GEN-3	Not Maintained by



	shall contain all the accounts as specified in the Chart of Accounts. The Ledger has two columns, viz, "Debit" (Dr.) and "Credit" (Cr.).		the ULB based on day to day to transaction. In the Double entry Accounting Ledgers are maintained.
Cash/Bank Receipt Voucher	The Cash Receipt Voucher shall be prepared for receipts in cash and the Bank Receipt Voucher for receipts by cheques, demand drafts, banker's cheques, etc., which need to be deposited in the bank for realisation.	GEN- 4A & 4B	Chas receipt voucher and Bank receipt voucher have been prepared.
Cash/Bank Payment Voucher	Cash/Bank Payment Voucher shall be the document prepared for recording payment entries in the Cash Book/Bank Book	GEN- 5A & 5B	Cash/Bank Payment Vouchers have been prepared
Contra Voucher	Contra Voucher shall be a document for depositing into or withdrawing cash from bank or transferring amount from one bank to another	GEN-6	No Contra Voucher has been prepared
Journal Voucher	Journal Voucher shall be the document prepared for recording entries in the Journal Book	GEN-7	No Physical Journal Voucher prepared
Receipt	For receipt of cash or any amount received in the form of cheques/draft, a Receipt, duly signed and dated shall be issued in Form GEN-8	GEN-8	Yes ULB has been issued a receipt for any cash or Bank receipt.
Receipt Register	All cheques/drafts received shall be recorded in a Receipt Register, maintained in Form GEN-9	GEN-9	No Such register maintained
Statement on Status of Cheques Received	The details should be intimated to the Accounts Department by the Collection Office/Centre who have actually deposited the cheques and co-ordinating with the bank, through a Statement on Status of Cheques Received, prepared in Form GEN-10. Based on the Statement on Status of	GEN- 10	No Such register maintained



	Cheques Received the Accounts Department shall reverse the entry passed		
Collection Register	The Collection register to be maintained in Form GEN-11 will show account head-wise details of the daily collections. This collection register shall be maintained in triplicate where in one copy can be sent to the concerned departments along with one copy of the Bill/Challan collected, if any, one can be sent to the Accounts and other one will be retained as book copy.	GEN- 11	Collection register is not maintained
Summary of Daily Collection	Based on the details from the collection register, the collection offices shall prepare a Summary of Daily Collection in Form GEN-12.	GEN- 12	Summary of Daily Collection in Form GEN-12 is not prepared
Register of Bills for Payment	The concerned department shall verify the bills/claims received. On satisfactory verification, the bills/claims shall be entered into the Register of Bills for Payment, maintained in Form GEN-13.	GEN- 13	There is no register for this, only files for particular payee is maintained.
Payment Order	On approval of the payment by the concerned authorities at the respective departments, the department shall forward the bills for preparing a payment order by the concerned Department in Form GEN-14	GEN- 14	Yes
Cheque Issue Register	On verification of the Cash/Bank Payment Voucher, a cheque shall be prepared. An entry of the cheque prepared shall be made in the Cheque Issue Register, maintained in Form GEN-15.	GEN- 15	Not Maintained.
	At period end, the Accounts Department shall review the		

	Cheque Issue Register		
Register of Advance	The details of the advance given shall be recorded in the Register of Advance maintained in Form GEN-16	e 16	Register of advance is maintained.
Register of Permanent Advance	The details of the expenditure incurred against the advance shall be recorded in a Register of Permanent Advance maintained at the various departments in Form GEN-17.	17	No register o permanent advance.
Deposit Register	Deposits received/paid/deducted shall be recorded by the ULB	GEN- 18	Yes, ULB has Deposit Register
Summary Statement of Deposits Adjusted	Deposit adjusted shall be recorded properly in this Form	GEN- 19	Not maintained
Demand Register	revenue collection is recorded in the Form GEN-20	GEN- 20	No demand register maintained in the
Dues	Municipal Dues bill shall be recorded in GEN-21	GEN- 21	prescribed format, Not maintained.
Raised	Summary Statement of Bills Raised shall be prepared in form GEN-22	GEN- 22	No Summary Statement of Bills Raised has been prepared.
Fee, Other Fees	Register of Notice Fee, Warrant Fee, Other Fees shall be prepared in Form-23		Register of Notice Fee, Warrant Fee, Other Fees has not been prepared
Notice Fee,	For Wasser F or	GEN- 24	Summary Statement of Notice Fee, Warrant Fee, Other Fees has not been prepared
Refunds, Remissions and	Domeins 1 and	GEN- 25	Register of Refunds, Remissions and Write-offs has not been prepared

Summary Statement of Refunds and Remissions	Summary Statement of Refun and Remissions shall prepared in the form GEN-26	ds GEN- be 26	No Summary Statement of Refunds and Remissions has been prepared
Summary Statement of Write-Offs	Summary Statement of Writ Offs shall be prepared in the form GEN-27	e- GEN- he 27	No Summary Statement of Write- Offs has been prepared
Statement of Outstanding Liability for Expenses	For this, at the end of the accounting period, each of the departments shall collate the details of the accrued expenditure from the bills received during or after the accounting period but pertaining to the accounting period and remaining unpaid at the end of the accounting period. The said information shall be collated in Form GEN-28 by 30th April of the next financial year where the accounting period is a financial year	28	Quarterly Statement of Outstanding Liability for Expenses in the form GEN-28 has not been prepared
Documents Control Register/Stock Account of Receipt/Cheque Book	Documents Control Register/Stock Account of Reccipt/Cheque Book shall be prepared in the Form GEN-29	GEN- 29	Not prepared
Register of Immovable Property	A record shall be maintained for the immovable fixed assets in the relevant Register of Immovable Property in Form GEN-30	GEN- 30	Register of Immovable Property has not been maintained.
Register of Movable Property	A record shall be maintained for the moveable fixed assets in the Register of Moveable Property in Form GEN-31.	21	Register of Movable Property has not been maintained.
Register of Land	A record shall be maintained for	GEN-	Register of land has





Subsidiary Ledger  Ledger  Ledger  Ledger  Ledgers  Ledger for conding incomes in respect of each function  Function-wise  Ledger for recording incomes in respect of each function  Function-wise  Ledger for recording incomes in respect of each function  Function-wise  Ledger for cach of the Major expense head in Form  GEN - 34. The Subsidiary Ledgers would provide function-wise break-up of above-mentioned expenses incurred by the LBs on a daily basis.  Asset  Asset  Asset Replacement Register in Form  GEN-35 shall be maintained asset class-wise to record the money set aside and shall be updated for deposits made to Asset Replacement  Bank Account in respect of annual depreciation provision made during the accounting		the land in the Register of land in Form GEN-31.	132	not been maintained
Subsidiary  Ledger  Subsidiary  Subsidiary  Ledger  Subsidiary  Subsidiary  Ledger  Subsidiary  Ledger  Subsidiary  Ledger  Subsidiary  Ledger  Subsidiary  Subsid	Income Subsidiary	shall maintain separate Subsidiary Ledger for each of the Major revenues in Form GEN – 33. The Subsidiary Ledgers would provide function-wise break-up of above-mentioned income earned/received by the LBs on a daily basis. Separate folios shall be maintained for each function within the Subsidiary Ledger for recording incomes	100000000000000000000000000000000000000	Income Subsidiary Ledger has been maintained by the
Register Form GEN-35 shall be maintained asset class-wise to record the money set aside and shall be updated for deposits made to Asset Replacement Bank Account in respect of annual depreciation provision made during the accounting	Expense Subsidiary	shall maintain separate Subsidiary Ledger for each of the Major expense head in Form GEN - 34. The Subsidiary Ledgers would provide function-wise break-up of above-mentioned expenses incurred by the LBs on a daily	The second second	Expenses Subsidiary Ledger has been maintained by the
year	Replacement	Form GEN-35 shall be maintained asset class-wise to record the money set aside and shall be updated for deposits made to Asset Replacement Bank Account in respect of annual depreciation provision		No Asset Replacement Register has been maintained.

Lighting System	System shall be maintained in the Form GEN-36	36	
RECORDS AND DOCUMENT I	RELATED TO RENTALS, FEES & OTH	ER INCOM	ES
STATEMENT OF DEMAND RAISED ON ASSESSMENT	The respective departments shall intimate the Accounts Department of the advance adjusted against the subsequent bills raised through the Summary Statement of Bills Raised (Form OTH - 1)		Not maintained
SUMMARY STATEMENT OF YEAR-WISE HEAD- WISE COLLECTION OF OTHER INCOMES	A Summary Statement of Year-wise/ Head-wise Collection of various other incomes in Form OTH-2 shall be prepared on a monthly basis by the respective departments and sent to the Accounts Department to record the details of collection.	OTH-2	Not maintained
SUMMARY STATEMENT OF REFUNDS	A Summary Statement of Refunds and Remissions in Form OTH - 3 shall be prepared by the respective departments on monthly basis. Refunds / Remissions pertaining to prior period shall be identified separately from the current period	ОТН-3	Not maintained
SUMMARY STATEMENT OF WRITE OFFS	The details of the write off has to be entered in the 'Statement of Write off' by the respective departments in Form OTH - 4. This form has to be prepared on a monthly basis and forwarded to the Accounts Department	ОТН-4	Not maintained
CORDS AND DOCUMENT	RELATED TO PUBLIC WORKS		
SUMMARY STATEMENT OF STATUS OF CAPITAL WORK-IN-	At period-end, the departments incurring expenditure on capital projects shall submit a	PW-I	Yes, maintained

PROGRESS/DEPOSIT WORKS	Summary Statement of Status on Capital Work-in-Progress in Form PW – 1 detailing total expenditure incurred till date on each of the capital projects		
WORK SHEET	The details of the Deposit works contract (including names of the departments who have entrusted the deposit works) shall be recorded in the Deposit Works Register (in form PW - 3).		Yes, maintained
DEPOSIT WORKS REGISTER	The Accounts Department shall maintain a Deposit Works Register in Form PW-3 with separate registers for each kind of the Deposit works. (For example, Civil, Electrical, etc).		Yes, maintained
CORDS AND DOCT	MENT RELATED TO STO	RES	
RECEIPT NOTE	As per the terms of the agreement with the Supplier, the materials shall be delivered to the LB. The Stores shall prepare a Material Receipt Note in Form ST-1	ST-1	Yes Store in-charge prepare a Material Receipt Note in Form ST-1
	From the Material Receipt Note, the Stores shall record the receipt of materials in the Stores Ledger maintained in Form ST-2  If the materials supplied are found to be defective or not in accordance with the terms specified in the agreement, the Stores shall return it back to the supplier concerned and make an entry for return of material in the Issue Column of the relevant folio in the Stores Ledger (Form ST – 2).	SY-2	Store Ledger is maintained.



	STATEMENT OF CLOSING STOCK AS ON 31/03/2014	At the end of every accounting period, the Stores shall send a Statement of Closing Stock in Form ST - 3.  The balances in various accounts of the item-wise Stores Ledger shall be extracted and valued as per First In First Out (FIFO) Method	ST-3	No Statement of closing stock has been prepared in the form ST-3 by Store in-charge.
REC	ORDS AND DO	CUMENT RELATED TO	EMPLO	OYEES RELATED
	CONSOLIDATED PAY BILL SUMMARY ROLL OF THE PERMANENT/TEMP ORARY ESTABLISHMENT FOR THE MONTH OF	Salary pay bill shall be prepared in the Form ES-1	ES-1	Yes, salary pay bill has been prepared properly
		On payment of loans and advances by the LB, the Register of Employee Loans / Advances (Form ES-2) shall be updated by the Accounts Department. These registers shall be maintained department-wise.	ES-2	As per Management representation letter and transaction audit no loan and advances given to employees.  Therefore No requirement of ES-2
	LOANS TO EMPLOYEES FOR	Register of Interest on Loans to Employees maintained in Form ES-3 for recovery of loans and interest respectively	ES-3	Since ES-2 is not required, simultaneously ES-3 is not required.
	YEAR	If the salary remains unpaid to the employees, it shall be recorded in the Unpaid Salary Register maintained in Form ES-4. The register shall have the details for unclaimed salary as well as subsequent payment of salary	ES-4	No unpaid salary for the during the FY 2014-15



GRANT REGISTE	R	G-1	Not maintained
	CUMENT RELATED TO BOR		
LOANS		BR-1	Not maintained
DEBENTURES	In case, sanction has been obtained for issuing debentures, the particulars of the debenture holder shall be recorded in the Register of Debentures in Form BR-2,	BR-2	Not requirement
REGISTER OF SINKING FUNDS	Register of Sinking fund shall be prepared in the form BR-3	BR-3	Not required
GECORDS AND DOC	UMENT RELATED TO SPEC	CIAL F	UNDS
SPECIAL FUNDS REGISTER	Special fund received or created shall be maintained in the register of from SF-1	SF-1	Not maintained
ECORDS AND DOC	UMENT RELATED TO INVI	ESTME	NT
INVESTMENT LEDGER / REGISTER		IN-1	Not maintained
	No figure 1 - and - backer 1 line and the second		
CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING	CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING shall be prepared in the form IN-2		Not required.
CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING	CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING shall be prepared in the form IN-2		
CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING	CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING shall be prepared in the form IN-2  UMENT RELATED TO LOA  The loans to Others shall be	N AND	
CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING ECORDS AND DOC REGISTER OF LOANS TO OTHERS	CALCULATION SHEET FOR PROVISION FOR DIMINUTION IN VALUE OF INVESTMENTS FOR THE PERIOD ENDING shall be prepared in the form IN-2  UMENT RELATED TO LOA  The loans to Others shall be entered in the 'Loans to Others register' in Form LA –1 and on	N AND	ADVANCES



	principles and programmes of the LB. Budget must also enable LB in measuring and promoting accountability in respect of service delivery.	BUD-	prepared in the specified formats
Opening Balance Sheet	Balance for the Balance Sheet shall be taken from the form Prepared.	Form-1 to Form 29	No form has been prepared for the Opening Balance sheet

## Annexure: 14

Year/Period end and reconciliation procedures

S.No.	YEAR END PROCUDURES	AUDITORS COMMENTS



Assigned Revenue	At the period end, it shall be ensured that all the Receivables of Assigned revenues are reviewed and written off, if considered necessary  Further, the accounts department shall also ensure that the necessary reversal entries are made for assigned revenues received in the current accounting period, which were accrued in the previous period	No receivable of assigned revenue accrued during the preceding financial years or current financial year.  Therefore, No Receivables of Assigned revenues are reviewed at the end of the financial years.
Public Works	The details of the Deposit works contract (including names of the departments who have entrusted the deposit works) shall be recorded in the Deposit Works Register (in form PW - 3).  At period-end, the departments incurring expenditure on Deposit Works shall submit a Summary Statement of Status on Deposit Works Expenditure maintained category wise as Civil, Electrical and Others in Form PW - 1 (similar to Capital work in progress) detailing total amount of works incurred till date on each of the Deposit Works. The details of total expenditure incurred on each of the Deposit Works can be collated from the Work Sheet (similar to Capital work in progress) in Form PW - 2	The Public works department and chief of accounts department prepared the summary statement as per own requirement but this procedure is not conformity with the Rajasthan Municipal accounts Manuals.
Investmen t	At period-end, interest shall be accrued on investments made from the date of last receipt of interest till the end of the accounting period. The accrual of interest	No Investment, ULB has only PD accounts of PF and Gratuity as Investment. Interest has been accrued on the year end.

	shall include both interests due for receipt and interests not due for receipt.	
Fixed Assets	Recording of liability for fixed assets  purchased for which payment has not been  made. At period end, the concerned departments shall ensure that for bills in respect of all the fixed assets received before the last date of the accounting period are processed	GEN-28, but ULB is not preparing the form GEN-28, Therefore this year end procedure is not followed
Lease of Land	Accrual of ground rentals: The Revenue Department shall identify the total ground rentals due for the period under reporting and compare the same with the ground rental income recognised till date in the books and account for differences if any.	No accrual of ground rental at the end of the financial years. And No reconciliation statement or comparative statement has been prepared.

## GENERAL PERIOD-END PROCEDURES

S.No.	PERIOD END PROCEDURES	AUDITORS COMMENTS
Daily Procedures	a. Balancing of Cash Book: The Cash Book shall be totalled and balanced daily. The posting of the day's transactions shall be made in the respective Ledger Accounts by the end of the day	h The cash book is totaled and d balanced daily basis. But no s posting of day's transaction in to e ledgers on daily basis
	b. Physical verification of cash balance:  Cash available with the Accounts  Department shall be physically	Yes, cash available with accounts department is



verified by the Cashier. The values and denominations of the cash physically verified shall be noted in the Cash Book itself

physically verified on daily basis.

c. Deposit of collections (both cash and cheque) in the Bank: The cash and cheque collection shall be remitted to the Accounts Department or deposited with the Bank (Main Bank or Designated Banks) in the manner and in accordance with the procedure provided for in Chapter 4- General Accounting Procedures. Care has to be taken that the money is remitted or deposited either on the same day or by the next working day

The cash, cheque and demand draft collected in a day is deposited in the bank with in same day or on next working days.

- Since Statement of cheque received in the form GEN-10 is not maintained therefore it is difficult to remittance position of the cheque.
- d. Checking of ledger accounts with the books of original entries, i.e., Cash Book and Journal Book: The daily postings of the entries in the Ledger Accounts from the Cash Book and the Journal Book shall be checked and certified by the Head of the Accounts Department or other designated officer

No Ledgers and Journal Books have been prepared on the daily basis.

e. Verification of number of receipts issued as reported by the collection office with the Collection Register: On receipt of Challan for Remittance of Money from the Collection Office, the Head of the Department supervising the functioning of the Collection Office shall verify the duplicate copies of the receipts issued with the entries made in the Collection Register

The ULB has not maintaining the collection register on daily basis. Only challan book is maintained by the ULB.

f. Updation of Subsidiary Ledger: The



Accounts Department shall update the Functions wise Income following Subsidiary Registers at the Subsidiary Ledger in respect of end of each day: all major heads of Income i. Functions wise Income Subsidiary during the day and Functions Ledger in respect of all major wise Expense Subsidiary Ledger heads of Income during the day; in respect of all major heads of Expenses during the day is not ii. Functions wise Expense Subsidiary maintained by the ULB Ledger in respect of all major heads of Expenses during the day a. Bank Reconciliation: No, ULB has not been prepared Monthly Reconciliation shall be carried out for the Bank Procedures reconciliation each of the Banks either on a monthly statement on the monthly basis. basis or for such shorter time interval as the LB may decide. The procedure for bank reconciliation has been provided Chapter 24 Reconciliation Procedures. b. Recording of expenditure incurred The register of permanent against permanent advance: At the end advance is not maintained by the of each month, the Head of the ULB. Department, to whom permanent advance has been disbursed, shall prepare and submit a payment order for expenses incurred against the permanent advance c. Payment of provident fund dues and The accounts department timely pension contribution in respect of remitted the amount deducted employees on deputation. from salary of PF, Gratuity, Accounts Department shall ensure that Pension etc on monthly basis. the provident fund deducted from the salaries of the employees deputation and the pension contribution payable for their benefit have been paid on time to the Government. No reconciliation statement has d. Reconciliation of Function wise been prepared.

	Income/Expense Subsidiary Ledgers with respective ledger accounts: Subsidiary ledgers of all Function wise Income and Expense shall be reconciled.  c. Closing of ledger accounts: The ledger accounts shall be totalled and balanced at the end of each month or such shorter period as the LB may decide	No ledger accounts maintained on daily basis, therefore no
Quarterly Procedures	a. Reconciliation of deposits, advances, receivables and income: The deposits received from contractor/supplier or any other deposit; advances provided to contractor/supplier or to the departments or employees of the LB; receivables in respect of various sources of income and money received from various sources of income shall be reconciled at the end of each quarter. The procedure for reconciliation has been described in Chapter 24- Reconciliation Procedures.	No reconciliation statement of deposits like EMD, SD etc has been prepared.  No reconciliation statement of advances has been prepared.  No reconciliation statement of various sources of income has been prepared.
	b. Provision for period-end expenses: At the end of an accounting period (quarter), all the departments of the LB shall prepare a Statement of Outstanding Liability for Expenses in Form GEN – 28.  i. Provision for expenses incurred on original work/ operations or maintenance  ii. Provision for materials purchased iii. Provision for revenue expenditures iv. Provision for interest accrued but not due on the money borrowed	Since the ULB has not preparing the Statement of outstanding liabilities for expenses in the form specified GEN-28. Therefore no provision is made at end of quarter for the any expenditure as mentioned in list.



- v. Provision for fixed assets purchased
- vi. Provision for Depreciation on Fixed assets
- c. Transfer of revenue grant received in advance for specific purpose to grant income. The balance in the Revenue Grant Account received in advance, to the extent utilised during the period shall be transferred to the respective Grant Income Account

d. Recognition of grant income revenue expenditure incurred respect of grant receivable as reimbursement, The revenue expenditure incurred during the period towards specific projects/schemes under a grant receivable, as a reimbursement shall be recognised as income at the end of each quarter

e. Accrual of interest on borrowings: Interest charges on loans received. which is not due shall be accrued.

- f. Recording of provision for bills remaining unpaid in respect of Special Fund expenditure
- g. Accrual of interest on investments. Interest accrued but not due on investments made shall be accrued
- h. Accrual of interest on loans advanced to employees. The amount of interest accrued in respect of loans provided to employees shall be determined and accrued
- i. Reconciliation of Capital Work in No Reconciliation statement is Progress: Expenditure incurred on

The balance in the Yes. Revenue Grant Account received in advance, to the extent utilised during the period has been transferred to the respective Grant Income Account

for Yes this procedure has been followed.

> No loan has been shown in the Balance sheet of the ULB.

> No Provision is made for special fund expenditure.

No Investment

No accrual of interest on loan and advances to employees.



cumulative total of several Capital prepared. Work-in-Progress Ledger Accounts should be reconciled at the end of each quarter with the Summary Statement of Status on Capital Work-in-Progress received from the department, j. Passing of adjustment entries: At the period-end, the Accounts Department Yes. shall verify whether proper distinction has been maintained between revenue and capital transactions and between the transactions having effect in two accounting periods k. Closing of ledger accounts: The ledger No Ledgers has been prepared accounts shall be totalled and balanced at the end of each quarter or such by the ULB. shorter period as the LB may decide for preparation of Financial Statements. a. Physical verification of stores: The No Physical verification Annual physical verification of stores and stores on the last day of Procedures consumables shall be carried out at financial year... least once in a year on the last day of the accounting year and at such time intervals as the LB may decide. The verification shall be carried out by the Stores-in-charge in presence of the personnel of the Audit Department Physical verification of fixed assets: A No Physical verification of fixed Committee consisting of Municipal Commissioner, Head of the Accounts assets has been out during the financial year. Department, Head of the Public Works Department and representatives as the LB's Statutory Authority resolves, shall be formed. The Committee shall ensure the

existence of a system of conducting physical verification of fixed assets throughout the year so that each fixed asset is verified at least once during the year

c. Transfer of funds from special funds: The balance in the Special Fund shall be transferred to the Special Fund (Utilised) on construction or purchase or acquisition of fixed asset at the time of capitalisation of the relevant expenditures into fixed asset

followed.

Yes, this procedure has been

d. Confirmation of all categories of advances. At the end of the year, the Accounts Department shall obtain a confirmation from all the persons to whom the advances have been provided

No Confirmation has been taken from all categories of advances at the end of the year.

c. Provision for unrealised revenue: A provision shall be made for the demands raised during the accounting period but remaining outstanding. No provision has been made for the unrealized or doubtful revenue receivables

<u>f.</u> Accounting of prepaid expenses. At the year-end, all the expenses shall be scrutinised to identify those expenses whose benefit is likely to accrue in the next year No such expenditure is occurred by the ULB.

g. Contribution of difference in interest to
the provident fund. The difference
between the interest earned on
Provident Fund investment and interest
payable on Provident Fund
contribution to the employees shall be
contributed by the LB and an amount
equivalent to the difference shall be

Yes, ULB has maintained the Provident fund account but in the double entry accounting no Balance of PF and Gratuity has been considered.

transferred from the Main Bank Account to the Provident Fund Bank Account. h. Confirmation from No such steps have been taken Government/Quasi-government and by the accounts department of Government owned agencies. At the ULB.. end of each accounting year, the Accounts Department shall prepare and forward a balance confirmation statement to Government and Quasigovernment and various government owned agencies in the format as prescribed in Chapter 24-Reconciliation Procedures No ledger has been prepared. i. Closing of ledger accounts. In addition In the double entry accounting to closing of ledger accounts at the end ledger has been closed at the of each quarter, the ledger accounts end of year. shall be balanced and totalled at the end of each accounting year

## Limitations of Audit

Limitations of 'KRA & CO.' in carrying out the assignment as per the scope of work are as under:

- 'KRA & CO.' has restricted the scope of work to 'Terms of Reference' only.
- \*KRA & CO.\* has undertaken the audit in accordance with generally auditing standards, guidelines issued by ICAI.
- In performing the review and verification, the work, 'KRA & CO.' has relied entirely on:
  - Financial and expenditure report/ details provided by the Accounts department of the ULB.
  - Other information, schedules, reports and explanations as given to us during and in connection with our audit.

- Report includes comments on those accounting issues/ accounting policies, which are material and are not in accordance with the Rajasthan Municipal Accounts Manual.
- 'KRA & CO.' has assumed the genuineness of all the documents and signatures thereon as if they were originals and also that the copies confirm to the originals.
- Transactions and events which are not recorded and which were not disclosed to 'KRA & CO' may not have been identified in the procedure.
- The working papers, prepared in conjunction with the work are the property of the firm, constitute confidential and proprietary information and will be retained by 'KRA & CO.' in accordance with Firm's internal policies and procedures.
- \*KRA & CO.\* has no responsibility to update the report for events and circumstances occurring after the date of report.
- The draft observations for each location covered by us were circulated by us to the concerned office to which responses to the extent furnished to us have been considered by us. Responses not furnished have been reported against each observation as contained in the Management Letter.
- This report is for the year 2014-15 and is confidential being for use only to whom it is issued. It must not be quoted, cited, copied, disclosed or circulated, or referred to in correspondence or discussion with any other person or made public except to a person to whom it is issued.



# Financial Statements for the year 2014-15 Nagar Palika Khetri, Jhunjhunu

## Balance Sheet of Nagar Palika, Khetri, Jhunjhunu As at 31/03/2015

LIABILITIES	Schedul	2014-15 (Amount in Rs.)	2013-14 (Amount in Rs.)
LIABILITIES	0		
RESERVE & SURPLUS			1.0.7
Municipal (General) Fund	1	47,610,932.68	25,337,147.88
Earmarked Funds	2	12,782,393.00	12,908,549.00
RESERVE & SURPLUS			
Total Reserve & Surplus (A)		60,393,325.68	38,245,696.88
Grant/ Contribution For Specific Purpose (B)	3	15,580,179.00	19,155,839.00
LOANS			
Secured Loans			
Unsecured Loans			
Total Loans (C)		0.00	0.00
CURRENT LIABILITIES & PROVISIONS			0.00
Sundry Deposits	4	5,336,077.00	3,864,633.00
Statutory Liabilities	5	645,813.00	228,343.00
Other Liabilities	6	18,930.00	57,572.00
PROVISIONS	7	78,480.00	55,913.00
Total Current Liabilities and Provisions (D)		6,079,300.00	4,206,461.00
TOTAL LIABILITIES (A+B+C+D)		82,052,804.68	61,607,996.88

Notes to Accounts and Accounting Policies

As per audit report even date

For KRA & CO.

Chartered Accountants

Rajat Goyal

M. No. 503150

Date:- 09/08/2016

Place:-Khetri

Signature of EO/ Commissioner

Balance Sheet of Nagar As at 3	31/03/2015	,	
	Schedul	2014-15	2013-14 (Amount in Rs.)
ASSETS	e	(Amount in Rs.)	
FIXED ASSETS			1.00
Gross Block	8	22,947,141.00	12,697,760.00
Depreciation Fund	9	3,065,477.80	981,972.60
Net Block			301,372.00
Capital Work In Process			
Total Fixed Assets (A)		19,881,663.20	11,715,787.40
INVESTMENTS			22,725,767.40
General Fund Investments			
Specific Fund Investments	10	12,782,393.00	12,908,549.00
Total Investments (B)		12,782,393.00	12,908,549.00
CURRENT ASSETS, LOAN & ADVANCES		, , , , , , , , , , , , , , , , , , , ,	22,500,545.00
Inventories			
Sundry Debtors/ Receivables			
Cash & Bank Balances	11	48,713,398.48	36,238,310.48
Loans, Advances & Deposits	12	675,350.00	745,350.00
Total Current Assets, Loans &Advances( C)		49,388,748.48	36,983,660.48
TOTAL ASSETS(A+B+C)		82,052,804.68	61,607,996.88

Notes to Accounts and Accounting Policies

As per audit report even date

For KRA & CO.

Chartered Accountants

Rajat Goyal

M. No. 503150

Date:- 09/08/2016

Place:- Khetri

Signature of EO/ Commissioner

Income and Expenditure Account	of Nagar P	alika, Khetri.	Jhunihunu	
For the Year Er	ding 31/03/	2015	jirana	
PARTICULARS	Waste State Control	2014-15	2013-14	
TATTIOCLANG	Schedule	(Amount In Rs.)	(Amount in Rs.)	
INCOME			100.)	
Income From Taxes	13	14,771.00	7,760.00	
Assigned Compensations	14	11,312,000.00	10,284,000.00	
Rental Income from Municipal Properties	15	30,072.00	1,439,269.00	
Fees and User Charges	16	11,100,119.00	2,935,512.00	
Revenue Grants, Contributions and Subsidies	17	0.00	2,062,398.00	
Sales & Hire charges	18	362,544.00	1,536,943.00	
Interest Earned	19	742,665.00	1 100000	
Miscellaneous Income	20	44,397.00	518,259.00	
Total Income		23,606,568.00	180,187.00	
EXPENDITURE		25,000,566.00	18,964,328.00	
Establishment Expenses	21	10,721,853.00	0.460 507.00	
General Administrative Expenses	22	1,720,683.00	9,162,587.00	
Opetating & Maintanance	23	430,038.00	1,391,862.00	
Public Works	24	5,032,710.00	256,549.00	
Programme Exp.	25	280,654.00	3,186,915.00	
Interest & Financial Exp.	20	200,034.00	130,826.00	
Depreciation During the Year		2,083,505.20	004 570 00	
Total Expenditure		20,269,443.20	981,972.60	
Surplus\ Deficit before adjustment of prior period tems and Depreciation			15,110,711.60	
.ess; Prior Period Items		3,337,124.80	3,853,616.40	
.ess: Prior Period adjustment of Depreciation		0.00	0.00	
NET SURPLUS\ DEFICIT		0.00	0.00	
Notes to Accounts and Accounting Bullion		3,337,124.80	3,853,616.40	

Notes to Accounts and Accounting Policies

As per Audit report even date

For KRA & CO.

Chartered Accountants

Rajat Goyal M. No. 503150

Date:- 09/08/2016 Place:-Khetri Signature of EO/ Commissioner

## Office of Municipal Board, Khetri, Jhunjhunu Statement of Cash Flow for the FY 2014-15

S.N o			Perticulars	Amount	Amount
<u>A.</u>	Co	sh flow	From Operating Activities		Amount
		Surplu	us/(Deficit) over expenditure on/deletion in Municipal Fund	3,337,124.80 18,936,660.00	
	b.	Add:	Non Cash Items Debited in Income & Expenditure Account		
			Depreciation	2,083,505.20	
		Add:	Non-operating Items Debited in Income & Expenditure Account		
		(Less ):	Non Cash Items Credited in Income & Expenditure Account		
		(Less ):	Non-operating Items Credited in Income & Expenditure Account		
			Interest Received	742,665.00	
		effecti liabiliti Change (Less ): Add:	ed income over expenditure before ng changes in current assets and current es and extra ordinary items. es in current assets and current liabilities (Increase) / decrease in other current assets (Decrease)/ increase in Statutory Liabilities	23,614,625.00 70,000.00 417,470.00	
		Add: Add: (Less	(Decrease)/ increase in Provisions (Decrease)/ increase in Deposits received	22,567.00 1,471,444.00	
		):	(Decrease)/ increase in other current liabilities	(38,642.00)	
		Net cas activiti	sh generated from/ (used in) operating es (A)	25,557,464.00	25,557,464.00
<u>B.</u>	Cas	h flows	from investing activities		
	a.		(Purchase) of fixed assets & CWIP	(10,249,381.00)	
	b.		(Increase) / Decrease in General funds investments		
	c.		Interest income received		



742,665.00

Net cash generated from/ (used in) investing activities (B) (9,506,716.00) (9,506,716.00) Cash flows from financing activities Grants received for specific purpose (3,575,660.00)

Net cash generated from (used in) financing activities(C)

(3,575,660.00) (3,575,660.00)

Net increase/ (decrease) in cash and cash equivalents (A + B + C)

12,475,088.00 Cash and cash equivalents at beginning of

a. period 36,238,310.48 b Cash and cash equivalents at end of period 48,713,398.48

Change in Cash and Cash Equivalents E.

12,475,088.00 12,475,088.00

As per Audit report even date

For KRA & CO.

a

Chartered Accountants

Rajat Goyal M. No. 503150

Date:- 09/08/2016 Place:-Khetri

Signature of EO/ Commissioner

Schedule forming part of Bala As or	31/03/2015		
Particulars	2014-15	2013-14	
	(Amount in Rs.)	(Amount in Rs.)	
Schedule-1			
MUNICIPAL (GENERAL) FUND			
Opening balance	25,337,147.88	12,681,078.48	
Add : - Addition during the year	18,936,660.00	8,802,453.00	
Less:- Deduction during the year	-	0,002,400.00	
Add: Excess of Income over Expenditure	3,337,124.80	3,853,616.40	
Total	47,610,932.68	25,337,147.88	

Schedule-2		
EARMARKED FUND	0.00	0.00
Gratuity Fund	6,001,420.00	6,930,729.00
Pension Fund	6,091,016.00	5,346,483.00
General Provident Fund	689,957.00	631,337.00
Total	12,782,393.00	12,908,549.00

Schedule- 3		
GRANT/CONTRIBUTION FOR SPECIFIC PURP OSE		
Grant from Central government		
Grant from State Finance Commission	2,855,335.00	541,000.00
Special Grant for 13th Financial Commission	3,835,511.00	9,725,506.00
BPL Housing (CM Yojana)	65,000.00	65,000.00
Grant BPL Sari Comble Yojana (CM)	382,500.00	382,500.00
Nirbhand Yojana	3,675,000.00	3,675,000.00
Swarn Jayanti Urbon Employment	4,722,433.00	4,722,433.00
Pannadhaya Yojana	44,400.00	44,400.00
Total	15,580,179.00	19,155,839.00

Schedule- 4		
SUNDRY DEPOSITS		
Security Deposits	1,372,402.00	764,358.00
Amanat Payable	3,963,675.00	3,100,275.00
Other Deposits	0.00	0.00
Total	5,336,077.00	3,864,633.00



Schedule- 5		
STATUTORY LIABLITIES		
Parshad Allowances Payables	0.00	0.00
Labour Cess Payable	0.00	0.00
Gratuity Payable	9,402.00	0.00
Lic payable	1,064.00	537.00
TDS (I.T)	43,469.00	29,896.00
Salary Payable	34,666.00	-155.00
DA Arrear Payable	0.00	0.00
Pension Fund	39,868.00	154,323.00
TDS On Contractor	0.00	0.00
Sales tax	125,857.00	128,131.00
New Pension Payable	0.00	0.00
Labour Cess Payable	103,945.00	0.00
P F EMPLOYEE PAYABLE	287,542.00	-84,389.00
Total	645,813.00	228,343.00

Schedule- 6		
OTHER LIABILITIES		
Employee's Loan	0.00	0.00
Other Expenses & Liabilities	0.00	0.00
Royalty Payable	18,930.00	57,572.00



Schedule- 7		
PROVISIONS		
Audit fees Payable	78,550.00	39,275.00
Sundry Creditors	0.00	0.00
Accouniting fees payable	0.00	0.00
Diffference in Cash Book	-70.00	16,638.00
Total	78,480.00	55,913.00

Schedule- 8		
GROSS BLOCK		
Immovable Assets		
Land	0.00	0.00
Office Building	0.00	0.00
Total	0.00	0.00
Infrastructure Assets	0.00	0.00
Roads & Bridge	19,651,699.00	9,673,126.00
Sewrage & Drainage	71,376.00	0.00
Building-Others	394,258.00	394,258.00
Other Construction	457,592.00	403,550.00
Other Fixed Assets	252,021.00	244,521.00
Total	20,826,946.00	10,715,455.00
Moveable Assets		20,720,700.00
Furniture & Fixture	0.00	0.00
Office & Other Equipments	120,790.00	0.00
Electronic & appliances	0.00	0.00
Vehicles	17,100.00	0.00
Public Lighting	1,982,305.00	1,982,305.00
Total	2,120,195.00	1,982,305.00
Grand Total	22,947,141.00	12,697,760.00

Schedule-9	
DEPRECIATION FUND	



Opening balance	981,972.60	
Add:- Depreciation provided during the year	2,083,505.20	981,972.60
Less:- Depreciation for the previous year		0.00
Total	3,065,477.80	981,972.60

Schedule- 10		
SPECIFIC FUND INVESTMENT		
Employee's GPF Accounts	6,001,420.00	6,930,729.00
Gratuity P.D A/c	689,957,00	631,337.00
Pension fund P.D. A/c	6,091,016.00	5,346,483.00
Total	12,782,393.00	12,908,549.00

Schedule- 11		
CASH & BANK BALANCES		
Cash in Hand	265.14	2.063.14
Balances in Saving & Current a/cs	48713133.34	36236247.34
Total	48,713,398.48	36,238,310.48

Schedule- 12		
LOANS, ADVANCES & DEPOSITS		
Loan & Advances to Employees	675350.00	745350.00
Total	675,350.00	745,350.00

Schedule – 13		
INCOME FROM TAXES		
Cleanness Tax	0.00	0.00
House Tax	9,284.00	2,935.00
Water Tax	0.00	0.00
Other taxes	5,487.00	4,825.00
Total	14,771.00	7,760.00

Schedule - 14		
ASSIGNED COMPENSATION		
Octroi Compensations	11,312,000.00	10,284,000.00
Entertainment tax compensation	0.00	10,104,000.00
Total	11,312,000.00	10,284,000.00



Schedule - 15		
RENTAL INCOME FROM MUNCIPAL PROP ERTIES		
Income from Municipal Properties	0.00	0.00
Rent from lease o land	0.00	0.00
Income From Community Centers	0.00	0.00
Income From other Civic Amenties	30,072.00	1,439,269.00
Income from shop rents(palika assests)	0.00	0.00
Income Teh Bazari	0.00	0.00
Total	30,072.00	1,439,269.00

Schedule - 16		
FEES AND USER CHARGES		
Licensing Fees	510.00	19,259.00
Fees for Grant of Permit	51,969.00	42,665.00
Fees for Cortificate or Extract	18,486.00	67,490.00
Development Charges	0.00	45,416.00
Regularisation fees	5,340,629.00	2,674,812.00
Penalty & Fines	1,700.00	520.00
Registration Fees	0.00	0.00
Advertisement Fees	0.00	0.00
Lease Money Receipts	5,191,343.00	0.00
Other Fee- Property Transfer Charges	468,736.00	13,650.00
User Charges	26,746.00	71,700.00
Administrative Charges	0.00	0.00
Total	11,100,119.00	2,935,512.00

Schedule - 17		
REVENUE GRANT, CONTRIBUTION, SUBSIDIES		
Revenue Grant- General	0.00	181,125.00
CM AVAS YOJANA	0.00	660,000.00
Revenue Grants for Saree kambal for BPL families	0.00	822,000.00
SJSRY REVENUE GRANT	0.00	399,273.00
Total	0.00	2,062,398.00

Schedule - 18	
SALES & HIRE CHARGES	



Sale Of Products	0.00	
Sale of Forms & Publications	362,544.00	1,536,943.00
Total	362,544.00	1,536,943.00

Schedule - 19		
INTEREST EARNED		
Interest from Banks	200,035.00	56,687.00
Interest On FDR	0.00	0.00
Interest from employee advances	0.00	0.00
Other Interest	542,630.00	461,572.00
Total	742,665.00	518,259.00

Schedule - 20		
MISCELLANEOUS INCOME		
Misc. Income	44,397.00	180,187.00
Total	44,397.00	180,187.00

Schedule -21		
ESTABLISHMENT EXP.		
Salary, Bonus & Wages	9,640,785.00	8,655,155.00
Pension contribution	0.00	0.00
Uniform allownace	36,300.00	0.00
Chairman and Parshad allowance	446,150.00	343,350.00
DA Arrear	42,216.00	164,082.00
Vehical Allowance	0.00	0.00
Earned Leave Salary Exp.	0.00	0.00
Bonus	88,062.00	0.00
Gratuity Expenses	468,340.00	0.00
Other Allowances	0.00	0.00
Total	10,721,853.00	9,162,587.00

Schedule -22		
GENERAL ADMINISTRATION EXP.		
Advertisement & Promotion Expenses	845,448.00	744,296.00
Audit fees	90,275.00	83,123.00
Comunication Expenses	19,660.00	18,142.00
Office Maintenance Expenses	31,776.00	23,473.00
Books & Journals	1,239.00	0.00
Printing & stationary	105,585.00	66,927.00



Total	1,720,683.00	1,391,862.00
Other Contigencies	0.00	0.00
Legal expenses	118,200.00	11,310.00
Electricity Expenses	0.00	0.00
Other Administrative Exp.	220,414.00	176,834.00
Bank Charges	1,095.00	3,377.00
Professional Fees	116,242.00	110,645.00
Travelling & Conveyance	170,749.00	153,735.00

Schedule- 23		
OPERATING & MAINTANANCE		
Vehicle Running and Maintanance Exp	0.00	64,120.00
Repairs and Maintainance - OTHERS	53,099.00	0.00
Repairs and Maintainance - PUBLIC LIGHTING	127,500.00	184,500.00
Power and Fuel	0.00	0.00
Repairs and Maintainance - Office Building	0.00	0.00
Water Purchase	5,372.00	6,429.00
VEHICLE INSURANCE	3,680.00	0.00
BULK PURCHASE	1,996.00	0.00
Repairs and Maintainance - VEHICLES	172,963.00	0.00
Vehicle Rent	65,428.00	1,500.00
Total	430,038.00	256,549.00

Schedule- 24		
PUBLIC WORKS		
Expenditure On Safai	1,043,542.00	1,043,517.00
Repairs and Maintainance - Infrastructure Assets	3,589,663.00	0.00
Repairs and Maintainance - Civic Amenities	319,675.00	0.00
SJSRY Expenses	0.00	399,273.00
BPL anudan exp.	0.00	65,000.00
BPL Sari COMBLE (cm Yojana)	3,000.00	822,000.00
Grant BPL Housing Yojana (cm)	0.00	660,000.00
JANGANNA FUND EXP.	62,990.00	181,125.00
RAIN BASERA EXP.	12,449.00	16,000.00
SBM EXP.	1,391.00	0.00
Total	5,032,710.00	3,186,915.00



280,654.00	120 025 00
	130,826.00
	280,654.00 280,654.00

As per Audit report even date For KRA & CO.

Chartered Accountants

Rajat Goyal M. No. 503150

Date:- 09/08/2016 Place:-Khetri Signature of EO/ Commissioner

## BASIS OF ACCOUNTING AND ACCOUNTING POLICIES

## Basis of Accounting

The financial statements are prepared on a going concern and under historical cost basis under accrual basis of accounting. The method of accounting is the double entry system,

### 2. Recognition of Revenue

#### i. Revenue

- Property and Other Taxes are recognised in the period in which they become due and demands are ascertainable
- Revenues in respect of Profession Tax on Organisations /entities are accrued in the year to which it pertains and when demands are raised.
- Advertisement taxes are accrued based on Demand or the contract.
- Revenue in respect of Trade License Fees is accrued in the year to which it pertains and when Demands are raised.
- e. Assigned revenues like Entertainment Tax, Duty / Surcharge on transfer of Immovable properties are accounted during the year only upon actual receipt. However, at year-end, they are accrued if sanction order (or proceedings) is passed and the amount is ascertained.
- Other Incomes, which are of an uncertain nature or for which the amount is not ascertainable or where demand is not raised in regular course of operations, is recognised on actual receipt.

## Provision against receivables

a. Prudential norms are applied based on type of income and age of receivable. Based on the principle on provisioning, incomes that have been accrued and are doubtful of recovery are provided for.

## 3. Recognition of Expenditure

- Expenses on Salaries, bonus and other allowances are recognised as and when they are due for payment
- All revenue expenditures are treated as expenditures in the period in which they are incurred.



c. In case of works, expenditures are accrued as soon as the work has been measured and becomes due for payment.

d. Provision for expenses are made at the year-end for all bills received

upto a cut off date.

 e. Post-Retirement benefits are booked on Payment basis i.e when they are due for payment.

### 4. Fixed Assets

i. Recognition

- a. All Fixed Assets are carried at cost less accumulated depreciation. The cost of fixed assets include cost incurred/money spent in acquiring or installing or constructing the fixed asset, interest on borrowings directly attributable to acquisition or construction of qualifying fixed assets up to the date of commissioning of the assets and other incidental and indirect expenses incurred up to that date.
- All assets costing less than Rs.5,000/- would be expensed / charged to Income & Expenditure Account in the year of purchase.
- c. Any Fixed Asset, which has been acquired free of cost or in respect of which no payment has been made, is recorded at nominal value of Re.1/-

ii. Depreciation

Depreciation is provided on Straight line method as per rates specified in Income Tax Act, 1961 as suggested in Rajasthan Municipal Accounting Manual.

#### iii. Revaluation of Fixed Assets:

- Revaluation of fixed assets is undertaken either at the time of issue of municipal bonds or when commercial development / lease of properties is made.
- Increase in net book value arising on revaluation is credited to 'Revaluation Reserve Account'. Decrease in net book value is charged to Income and Expenditure account.
- Revaluation reserve is amortised by equivalent amount of depreciation charged on the revalued portion of the cost of the fixed assets.

5. Borrowing cost

Borrowing cost is recognised as revenue expenditure on accrual basis excepting the case of fixed assets.



#### 6. Inventories

Inventories are valued as follows:

- Raw materials are valued at Cost based on first in first out method
- b. Finished goods are valued at lower of the cost or market value.

#### 7. Grants

- General Grants, which are of revenue nature, are recognised as income on actual receipt
- b. Grants, which are re-imbursement of specific revenue expenditure is recognised as income in the accounting period in which the corresponding revenue expenditure is charged to the Income and Expenditure Account.
- c. Grant received towards capital expenditure is treated as a liability till such time the fixed asset is constructed or acquired. On construction/acquisition of fixed asset, the grant corresponding to the value of the asset so constructed/acquired is treated as a capital receipt and transferred to capital contribution.

#### Employee benefits

- Separate Funds are formed for meeting the provident and other retirement benefits including Gratuity.
- Contribution towards Provident and other retirement benefit funds are recognised as and when it is due.

#### 9. Investments

- a. All investments are initially recognised at Cost. The cost of investment shall include cost incurred in acquiring the investment and other incidental expenses incurred for its acquisition.
- Long-term investments are carried at their cost. However in the event of any permanent diminution in their value as on the date of balance sheet, these are provided for.
- Short-term investments are carried at their cost or market value (if quoted) whichever is lower.

## 10. Opening Balances as at 31st March 2013

- Municipal Fund
  - The opening balance of Municipal has been arrived after deducting the total assets of the Municipal Board from the total Liabilities
- Earmarked Funds/Special Funds
   The Balance of Earmarked Funds is the total assets available against such earmarked funds.
- Deposits Received
   The amount of Deposits Received has been arrived at from the Register of Deposits maintained by the Accounts Officer of the Municipal Board.



Other Liabilities/Provisions
 Other liabilities/Provisions has been ascertained by performing Subsequent Event Testing i.e the liabilities paid like salary paid, electricity bills paid etc

Fixed Assets
 The amount of Fixed Assets have been ascertained as per Guidelines specified in the Rajasthan Municipal Accounting Manual.

There may exist possibilities that certain assets and liabilities are identified after preparation of draft Opening Balance Sheet as well as after preparation of the first Balance Sheet subsequent to Opening Balance Sheet. In such case, the value of assets or liabilities identified will be directly incorporated in the Opening Balance Sheet (where first Balance Sheet subsequent to the Opening Balance Sheet is not prepared) or through the account "Adjustments to Opening Balance Sheet" in the Balance Sheet for the period concerned.

